

FEBRUARY 5, 1976

AMERICAN FOREIGN POLICY- THE KISSINGER VIEW

ANNCR: NEWS ANALYST FRED GALVAN DISCUSSES WHAT HE SEES AS AN INTENSIVE EFFORT TO EXPLAIN AMERICAN FOREIGN POLICY TO THE AMERICAN PEOPLE.

VOICE: (OPT) IN COUNTRIES WITH DEMOCRATIC SYSTEMS, WHERE GOVERNMENT IS CONDUCTED WITH THE CONSENT OF THE GOVERNED -- THE FIRST REQUIREMENT FOR POLICY-MAKERS IS TO MAKE THEIR POLICIES UNDERSTANDABLE TO THE PUBLIC. SECRETARY KISSINGER- OVER THE PAST TWO DAYS-- HAS SHOWN THAT HE IS DEEPLY SENSITIVE TO THIS BASIC PRINCIPLE. (END OPT)

IN TWO SPEECHES IN AS MANY DAYS-- ONE IN SAN FRANCISCO, TUESDAY, THE OTHER IN LARAMIE, WYOMING, WEDNESDAY-- DOCTOR KISSINGER LAID OUT IN ELOQUENT TERMS HIS VIEW OF AMERICAN FOREIGN POLICY, AND THE CHALLENGES IT FACES IN OUR TIMES.

THE SECRETARY OF STATE ADDRESSED TWO DIFFERENT AUDIENCES THAT REPRESENTED MAJOR SEGMENTS OF THE AMERICAN PEOPLE. IN THE FIRST OF THE TWO SPEECHES-- IN SAN FRANCISCO-- DOCTOR KISSINGER SPOKE TO CIVIC LEADERS AND BUSINESSMEN. IN LARAMIE, WYOMING, HE ADDRESSED AN AUDITORIUM CROWDED WITH TEN THOUSAND PEOPLE-- MOSTLY STUDENTS AT THE STATE UNIVERSITY.

THE MAIN THRUST OF THESE KISSINGER SPEECHES HAS BEEN THAT A POLICY IN A DEMOCRACY IS ONLY AS EFFECTIVE AS THE SUPPORT ITS PEOPLE CAN GIVE IT, AND THE HELP THEY CAN BRING TO SHAPING IT. AS THIS POLITICALLY SENSITIVE YEAR GETS UNDERWAY, THERE IS A PARTICULAR URGENCY IN SECRETARY KISSINGER'S PRESENTATION OF THAT VIEW. HE IS CONSCIOUS THAT IN AN ELECTION YEAR, THE AMERICAN PEOPLE TRADITIONALLY HAVE TENDED TO CONCENTRATE ON DOMESTIC PROBLEMS AND TO RELEGATE FOREIGN POLICY ISSUES MORE TO THE BACKGROUND.

BUT THE TIMES, IN DOCTOR KISSINGER'S VIEW, REQUIRE JUST THE OPPOSITE. IF THE WORLD IS TO REMAIN AT PEACE AND ADVANCE IN PROGRESS, HE SAID IN LARAMIE, AN ACTIVE AMERICAN ROLE IS ESSENTIAL. HE INDICATED THIS IN ANSWER TO A QUESTION FROM HIS SAN FRANCISCO AUDIENCE AS TO THE EFFECTIVENESS OF THE UNITED NATIONS-- A QUESTION RAISED IN CONNECTION WITH AMBASSADOR MOYNIHAN'S RESIGNATION. SECRETARY KISSINGER UNDERScoreD THAT THE MOYNIHAN PERFORMANCE AS U.N. REPRESENTATIVE FAITHFULLY REFLECTED AMERICAN POLICY. THIS, SAID DOCTOR KISSINGER, IS A POLICY WE WILL CONTINUE. AND WHILE ACKNOWLEDGING THAT THE U.N.'S EFFECTIVENESS HAS LIMITS, HE ALSO EMPHASIZED: " IT HAS USES AND WE MUST NOT GIVE UP ON IT."

BUT RETURNING TO HIS MAIN THEME OF FOREIGN POLICY IN AN ELECTION YEAR, DOCTOR KISSINGER EMPHASIZED THAT THE HEAT GENERATED BY THE POLITICAL CAMPAIGNS MUST NOT BE MISINTERPRETED EITHER BY AMERICA'S FRIENDS OR ITS ADVERSARIES. IN BOTH SPEECHES THIS WEEK HE UNDERScoreD THAT NO NATION SHOULD IN ANY WAY READ AMERICA'S COMMITMENT TO AN EASING OF WORLD TENSIONS AS A LICENSE TO FISH IN TROUBLED WATERS. THAT COMMITMENT CENTERS ON CREATING A SECURE, STABLE WORLD FOR THEMSELVES AS WELL AS FOR THEIR ALLIES AND ADVERSARIES. AS HE PUT IT IN LARAMIE: " FOR MORE THAN THREE DECADES, AMERICA HAS, DESPITE SETBACKS AND MISTAKES, CONDUCTED A REMARKABLY EFFECTIVE FOREIGN POLICY. WE HAVE DONE SO," HE SAID, " BECAUSE WE RECOGNIZED, EVEN WHEN WE DISAGREED, THAT WHAT WE DID BEYOND OUR BORDERS WAS DONE IN THE NAME OF THE NATION AS A WHOLE. THAT," SAID DOCTOR KISSINGER, " WAS THE ULTIMATE UNDERPINNING FOR THE ROLE OF WORLD LEADERSHIP THAT WAS THRUST UPON US. " IT IS A STRENGTH, " HE DECLARED, " WE MUST NOT LOSE."